



Maricopa County Regional Area Road Fund

Annual Financial Report

For the Year Ended June 30, 2025

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# Arizona Department of Transportation

## Maricopa County Regional Area Road Fund

For the Year Ended June 30, 2025

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## **Independent Auditors' Report**

To the Director of  
Arizona Department of Transportation

### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, and each major fund of the Maricopa County Regional Area Road Fund, a special revenue fund of the Arizona Department of Transportation (the Fund), as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Fund's financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, and each major fund of the Maricopa County Regional Area Road Fund as of June 30, 2025 and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Fund and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Emphasis of Matter**

As discussed in Note 1.A., the financial statements of the Maricopa County Regional Area Road Fund are intended to present the financial position, and the changes in financial position of only that portion of the governmental activities and the major funds of the Arizona Department of Transportation, that is attributable to the Maricopa County Regional Area Road Fund and do not purport to, and do not, present fairly the financial position of the Arizona Department of Transportation as of June 30, 2025, and the changes in financial position, for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

## **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Fund's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## **Auditors' Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Fund's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Fund's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings and certain internal control-related matters that we identified during the audit.

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the Fund's proportionate share of the net pension liability and contributions be presented to supplement the financial statements. Such information is the responsibility of management and, although not a part of the financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the financial statements, and other knowledge we obtained during our audit of the financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated November 25, 2025 on our consideration of the Fund's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Fund's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Fund's internal control over financial reporting and compliance.

*Baker Tilly US, LLP*

Tempe, Arizona  
November 25, 2025

Arizona Department of Transportation  
Maricopa County Regional Area Road Fund  
Management's Discussion and Analysis  
June 30, 2025

As management of the Arizona Department of Transportation (ADOT), Maricopa County Regional Area Road Fund (Fund), we offer readers of the Fund's financial statements this narrative overview and analysis of the financial activities of the Fund for the fiscal year ended June 30, 2025. We encourage readers to consider the information presented here in conjunction with the Fund's financial statements and the accompanying notes to the basic financial statements.

### Financial Highlights

- The assets and deferred outflows of resources of the Fund at the close of the fiscal year were \$1.2 billion compared to \$1.0 billion for fiscal year 2024, an increase of \$160.8 million or 16.1%. The increase in assets and deferred outflows of resources is primarily due to an increase in Transportation Excise Tax revenues and interest income in fiscal year 2025, combined with a decrease in interest expense due to bond retirements and refundings in 2025.
- For fiscal year 2025, the Fund distributed \$399.8 million of net capital assets to the Arizona Department of Transportation, compared to \$482.6 million for fiscal year 2024, a decrease of \$(56.5) million or (11.7)%. The decrease is primarily attributable to a decrease in construction expenditures due to the completion of the Broadway Curve project in spring of 2025.
- Maricopa County Transportation Excise Tax received by the Fund (61.8% of the total revenue collected) was \$512.0 million in fiscal year 2025 compared to \$501.0 million for fiscal year 2024, an increase of \$11.0 million or 2.2%. The increase in transportation excise tax revenues and distributions are attributable to growth in retail and contracting net taxable sales.
- Capital grants and contributions totaled \$250.1 million compared to \$336.0 million for fiscal year 2024, a decrease of \$85.9 million or 25.6%. The decrease is attributable to reimbursements for highway constructions projects, primarily the completion of the Broadway Curve project.

### Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction of the Fund's basic financial statements. The Fund's basic financial statements consist of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to financial statements.

**Government-wide Financial Statements** The government-wide financial statements are designed to present an overall picture of the financial position of the Fund. These statements consist of the statement of net position and the statement of activities and are prepared using *the economic resources measurement focus, and the accrual basis of accounting*, which is similar to the accounting used by most private-sector companies. Revenues are recorded when earned and expenses are recorded when the liability is incurred, regardless of the timing of related cash flows. Transportation excise taxes are recognized as revenues in the year they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Arizona Department of Transportation  
Maricopa County Regional Area Road Fund  
Management's Discussion and Analysis  
June 30, 2025

The statement of net position combines and consolidates the Fund's governmental funds' financial statement balances with noncurrent assets, deferred outflows of resources, noncurrent liabilities, and deferred inflows of resources. The net position is the difference between the Fund's assets, deferred outflows of resources, deferred inflows of resources, and liabilities, and represents one measure of the Fund's financial health.

The statement of activities focuses on both the gross and net cost of various activities; the Fund's *general tax* and *other general revenues* help support the cost of providing specific Fund services. This statement summarizes both program revenues, which directly support the expenses of providing Fund services and the general revenues that further contribute to financing the provision of these services.

**Fund Financial Statements** The Fund's activities are reported as governmental funds. Reporting for these funds focuses on how financial resources flow into and out of the funds, and the amounts remaining at year-end for future spending. Governmental funds are accounted for using *current financial resources measurement focus and the modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Fund considers revenues to be available if they are collected within 60 days of the end of the fiscal year. Expenditures generally are recorded when a liability is incurred as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due and payable. The reconciliation following the fund financial statements explains the differences between the government's activities reported in the government-wide statement of activities and the governmental funds.

The Fund maintains three individual governmental funds when bond proceeds remain in the Capital Projects Fund. Information is presented separately in the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances for the Special Revenue Fund, the Debt Service Fund, and the Capital Projects Fund. There are no remaining bond proceeds in the Capital Project Fund, and, therefore, is not presented in the accompanying financial statements. The Special Revenue and Debt Service funds are presented as major funds.

**Notes to Financial Statements** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found by clicking [here](#).

Arizona Department of Transportation  
Maricopa County Regional Area Road Fund  
Management's Discussion and Analysis  
June 30, 2025

**Government-wide Financial Analysis**

As noted earlier, net position may serve over time as a useful indicator of the Fund's financial health. The following tables and analysis discuss the financial position and changes to financial position for the Fund as a whole as of and for the fiscal year ended June 30, 2025.

The following table reflects the statement of net position as of June 30:

	Governmental Activities	
	2025	2024
<b>Assets:</b>		
Current and other assets	\$ 103,437,653	\$ 109,674,593
Restricted cash on deposit with State Treasurer	1,058,902,901	889,368,142
Total assets	<u>1,162,340,554</u>	<u>999,042,735</u>
 <b>Deferred outflows of resources</b>	 <u>598,036</u>	 <u>3,091,415</u>
 <b>Liabilities:</b>		
Current liabilities	25,327,911	35,909,096
Noncurrent liabilities	55,257,209	199,420,857
Total liabilities	<u>80,585,120</u>	<u>235,329,953</u>
 <b>Deferred inflows of resources</b>	 <u>2,785,354</u>	 <u>2,042,875</u>
 <b>Net position:</b>		
*Restricted	1,089,737,572	962,924,398
*Unrestricted	(10,169,456)	(198,163,076)
Net position	<u>\$ 1,079,568,116</u>	<u>\$ 764,761,322</u>

The purpose of the Fund is to fund design, right of way, construction, improvement, maintenance of, and debt service related to, freeways and routes on the state highway system, and improvements to the arterial street system in Maricopa County. The assets and deferred outflows of resources of the Fund were \$1.2 billion, while the liabilities and deferred inflows of resources were \$83.4 million, resulting in a net position of \$1.1 billion.



Arizona Department of Transportation  
Maricopa County Regional Area Road Fund  
Management's Discussion and Analysis  
June 30, 2025

The increase in net position from fiscal year 2024 was due to an increase in Transportation Excise Tax revenues in fiscal year 2025, combined with a decrease in distributions to governmental agencies and interest expense due to bond retirements and refundings during the year. The Fund distributes all capital assets to the Arizona Department of Transportation when the Fund comes into possession of such assets. However, revenue bonds which finance these distributed capital assets are reported in the Fund's Statement of Net Position. As a result, the net position of the Fund will show a deficit whenever there are bonds outstanding, and revenue remains stable.

Arizona Department of Transportation  
Maricopa County Regional Area Road Fund  
Management's Discussion and Analysis  
June 30, 2025

The following condensed financial information was derived from the government-wide Statement of Activities and reflects how the Fund's net position has changed during the year:

	Governmental Activities	
	2025	2024
<b>Revenues:</b>		
Program revenues:		
Charges for services	\$ 1,576,086	\$ 17,382,967
Capital grants and contributions	250,120,981	335,987,949
General revenues:		
Transportation excise taxes	511,982,587	500,968,692
Gain of Sale on Right of Way	21,802,489	
Interest income	42,928,174	34,954,272
Other	124,819	—
Total revenues	<u>828,535,136</u>	<u>889,293,880</u>
<b>Expenses:</b>		
Administration	5,118,685	17,764,607
Highway	217,336	2,676,547
Highway maintenance	4,047,735	8,789,001
Distributions to other governmental agencies (Note 5)	498,513,099	557,678,206
Interest on long-term debt	5,831,487	8,876,797
Total expenses	<u>513,728,342</u>	<u>595,785,158</u>
Changes in net position	314,806,794	293,508,722
Net Position - July 1 Beginning, Originally Reported	—	429,086,124
Restatement	—	42,166,476
Net Position - July 1 Beginning, as Restated	<u>764,761,322</u>	<u>471,252,600</u>
Net position - June 30	<u>\$ 1,079,568,116</u>	<u>\$ 764,761,322</u>

The total revenues of the Fund were \$828.5 million, while the expenses were \$513.7 million, resulting in the change in net position of \$314.8 million. A primary factor contributing to the decrease in capital grant revenue for fiscal year 2025 was the completion of the Broadway Curve project. The increase in Transportation Excise Tax revenue results from increased net taxable sales related to retail and contracting.

The decrease in expenses of \$82.1 million or 13.8% was due mainly to the decrease in Distributions to governmental agencies resulting from decreased expenditures on various road construction projects, as well as decreased interest expense as explained above.

Arizona Department of Transportation  
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June 30, 2025

**Fund Financial Analysis**

The government-wide financial analysis and the fund financial analysis analyze substantially the same financial components, and, therefore, are not duplicated in this section.

**Non-Current Liabilities (See Note 4 to the financial statements for additional information):**

The Fund's non-current liabilities (including net pension liabilities and net OPEB liability) as of June 30, 2025, amount to \$55.3 million, a decrease of \$144.2 million or 72.3% from the previous fiscal year. The decrease in the Fund's noncurrent liabilities was due to bond retirements and refundings during the year. Accrued relocation costs associated with displacement of certain residents and businesses through the eminent domain process related to the Broadway Curve project decreased during fiscal year 2025 due to completion of the project. The following table presents non-current liabilities for the Fund:

	<u>2025</u>	<u>2024</u>
<b>Governmental Activities:</b>		
Bonds:		
Transportation excise tax revenue bonds	\$ —	\$ 137,135,000
Premium on bonds	—	3,134,072
Accrued relocation costs	49,916,733	51,331,760
Total non-current liabilities	<u>\$ 49,916,733</u>	<u>\$ 191,600,832</u>
Net pension liability	\$ 4,773,842	\$ 7,097,536
Net OPEB liability	\$ 566,634	\$ 722,489

All bonds outstanding as of June 30, 2025, are scheduled to mature on various dates, but not later than July 1, 2025. The bonds are obligations of the Arizona State Transportation Board (Transportation Board) and are secured solely by the transportation excise tax revenue collected by the Fund.

The Fund's Transportation Excise Tax Revenue Bonds are rated AA+/Aa1 by Standard & Poor's Ratings Services and Moody's Investors Service, respectively.

Arizona Department of Transportation  
Maricopa County Regional Area Road Fund  
Management's Discussion and Analysis  
June 30, 2025

**Requests for Information**

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with an overview of the Fund's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Controller, Arizona Department of Transportation, 206 S. 17th Avenue, Phoenix, Arizona, 85007, or by visiting our web site at:

<http://www.azdot.gov/about/FinancialManagementServices/transportation-funding/regional-area-road-fund>.

## **GOVERNMENT-WIDE FINANCIAL STATEMENTS**

Arizona Department of Transportation  
Maricopa County Regional Area Road Fund  
Statement of Net Position  
June 30, 2025

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**Exhibit 1**

**Assets**

Receivables:

Other, net of allowance for doubtful accounts	\$ 472,393
Due from governmental agencies	43,491,470
Due from U.S. government	59,310,184
Restricted cash with the State Treasurer	1,058,902,901
Net OPEB asset	163,606
Total Assets	<u>1,162,340,554</u>

**Deferred Outflows of Resources**

Relating to pensions (Note 10B)	437,382
Relating to OPEB	160,654
Total Deferred Outflows of Resources	<u>598,036</u>

**Liabilities**

Accounts payable and other current liabilities	24,113,660
Accrued payroll and other accrued expenses	70,262
Due to government agencies	1,143,989
Noncurrent liabilities (Note 4B):	
Due within one year	5,528,024
Due in more than one year	44,388,709
Net pension liability (Note 10B)	4,773,842
Net OPEB liability	566,634
Total Liabilities	<u>80,585,120</u>

**Deferred Inflows of Resources**

Relating to pensions (Note 10B)	1,793,848
Relating to OPEB	991,506
Total Deferred Inflows of Resources	<u>2,785,354</u>

**Net Position**

Restricted	1,089,737,572
Unrestricted	(10,169,456)
Net position	<u>\$ 1,079,568,116</u>

*The notes to the financial statements are an integral part of this statement.*

Arizona Department of Transportation  
Maricopa County Regional Area Road Fund  
Statement of Activities  
For the fiscal year ended June 30, 2025

**Exhibit 2**

Functions/Programs	Expenses	Program Revenues			Net <Expenses> Revenues
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	
<b>Governmental Activities:</b>					
Administration	\$ 5,118,685	\$ —	\$ —	\$ —	\$ (5,118,685)
Highway	217,336	1,576,086	—	250,120,981	251,479,731
Highway maintenance	4,047,735	—	—	—	(4,047,735)
Distributions to governmental agencies (Note 5)	498,513,099	—	—	—	(498,513,099)
Interest on long-term debt	5,831,487	—	—	—	(5,831,487)
Total governmental activities	<u>\$ 513,728,342</u>	<u>\$ 1,576,086</u>	<u>\$ —</u>	<u>\$ 250,120,981</u>	<u>\$ (262,031,275)</u>
<b>General revenues:</b>					
Transportation excise taxes (Note 6)					511,982,587
Other taxes and fees					—
Gain on Sale of Right of Way					21,802,489
Interest Income					42,928,174
Other					124,819
Total general revenues					<u>576,838,069</u>
Change in net position					314,806,794
Net Position - July 1					<u>764,761,322</u>
Net Position - June 30					<u>\$ 1,079,568,116</u>

Arizona Department of Transportation  
Maricopa County Regional Area Road Fund  
Statement of Activities  
For the fiscal year ended June 30, 2025

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**Exhibit 2**

*The notes to the financial statements are an integral part of this statement.*



## **GOVERNMENTAL FUNDS FINANCIAL STATEMENTS**

Arizona Department of Transportation  
Maricopa County Regional Area Road Fund  
Balance Sheet - Governmental Funds  
June 30, 2025

**Exhibit 3**

	Special Revenue Fund	Debt Service Fund	Total
<b>Assets</b>			
Receivables:			
Other, net	\$ 472,393	\$ —	\$ 472,393
Due from governmental agencies	43,491,470	—	43,491,470
Due from U.S. government	59,310,184	—	59,310,184
Restricted cash with the			
State Treasurer	1,058,489,392	413,509	1,058,902,901
Total assets	<u>\$1,161,763,439</u>	<u>\$ 413,509</u>	<u>\$1,162,176,948</u>
<b>Liabilities, Deferred Inflows of Resources, and Fund Balances</b>			
Liabilities:			
Accounts payable	\$ 24,113,660	\$ —	\$ 24,113,660
Due to government agencies	1,143,989	—	1,143,989
Accrued payroll and other accrued expenditures	70,262	—	70,262
Total liabilities	<u>25,327,911</u>	<u>—</u>	<u>25,327,911</u>
Deferred inflows of resources:			
Unavailable revenue	47,071,479	—	47,071,479
Fund balances:			
Restricted	1,089,364,049	413,509	1,089,777,558
Total fund balances	1,089,364,049	413,509	1,089,777,558
Total liabilities, deferred inflows of resources, and fund balances	<u>\$1,161,763,439</u>	<u>\$ 413,509</u>	<u>\$1,162,176,948</u>

*The notes to the financial statements are an integral part of this statement.*

Arizona Department of Transportation  
Maricopa County Regional Area Road Fund  
Reconciliation of the Balance Sheet of Governmental Funds  
to the Statement of Net Position  
June 30, 2025

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**Exhibit 3.1**

<b>Total fund balances - governmental funds (Exhibit 3)</b>	\$ 1,089,777,558
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Amounts reported for governmental activities in the Statement of Net Position (Exhibit 1) are different because:

Certain receivables are not available to pay for current period expenditures and, therefore, are reported as deferred inflows of resources in the funds.	47,071,479
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OPEB assets are not available to pay for current period expenditures therefore, are not reported in the funds.	163,606
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Non-current liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds.	(49,916,733)
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Net OPEB liability and related deferred outflows and inflows of resources is not due and payable in the current period and, therefore, are not reported in the funds.	(1,397,486)
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Net pension liability and related deferred outflows and inflows of resources is not due and payable in the current period and, therefore, are not reported in the funds.	<u>(6,130,308)</u>
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<b>Net position of governmental activities (Exhibit 1)</b>	<u><u>\$ 1,079,568,116</u></u>
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*The notes to the financial statements are an integral part of this statement.*

Arizona Department of Transportation  
Maricopa County Regional Area Road Fund  
Statement of Revenues, Expenditures, and Changes in Fund Balances  
Governmental Funds  
For the fiscal year ended June 30, 2025

**Exhibit 4**

	Special Revenue Fund	Debt Service Fund	Total
Revenues:			
Transportation excise taxes	\$ 511,982,587	\$ —	\$ 511,982,587
Federal grants and reimbursements	249,362,473	—	249,362,473
Reimbursements from government agencies	2,092,879	—	2,092,879
Interest income	40,027,237	2,900,937	42,928,174
Sales and Charges for Services	21,802,489	—	21,802,489
Rental income	1,576,086	—	1,576,086
Other	124,819	—	124,819
Total revenues	<u>826,968,570</u>	<u>2,900,937</u>	<u>829,869,507</u>
Expenditures:			
Current:			
Administration	5,581,215	—	5,581,215
Highway	1,290,599	—	1,290,599
Highway maintenance	4,437,881	—	4,437,881
Distributions to governmental agencies (Note 5)	499,928,126	—	499,928,126
Debt Service:			
Principal	—	137,135,000	137,135,000
Interest	—	6,237,676	6,237,676
Total expenditures	<u>511,237,821</u>	<u>143,372,676</u>	<u>654,610,497</u>
Excess <deficiency> of revenues over <under> expenditures	315,730,749	(140,471,739)	175,259,010
Other financing sources <uses>:			
Transfers in	—	140,416,521	140,416,521
Transfers out	(140,416,521)	—	(140,416,521)
Total other financing sources <uses>:	<u>(140,416,521)</u>	<u>140,416,521</u>	<u>—</u>
Net changes in fund balances	175,314,228	(55,218)	175,259,010
Fund balances - July 1	914,049,821	468,727	914,518,548
Fund balances - June 30	<u>\$ 1,089,364,049</u>	<u>\$ 413,509</u>	<u>\$ 1,089,777,558</u>

*The notes to the financial statements are an integral part of this statement.*

Arizona Department of Transportation  
Maricopa County Regional Area Road Fund  
Reconciliation of the Statement of Revenues,  
Expenditures, and Changes in Fund Balances of  
Governmental Funds to the Statement of Activities  
For the fiscal year ended June 30, 2025

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**Exhibit 4.1**

<b>Net change in fund balances - total governmental funds (Exhibit 4)</b>	\$ 175,259,010
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Amounts reported for governmental activities in the Statement of Activities (Exhibit 2) are different because:

Bond and other debt proceeds provide current financial resources to governmental funds.

However, issuing debt increases long-term liabilities in the statement of net position. Governmental funds report the effect of premiums, discounts, and similar items when the debt is first issued, whereas these amounts are deferred and amortized in the statement of activities (Note 3 B1).

1,415,027

Repayment of long-term debt is reported as an expenditure in governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position (Note 3 B1).

137,541,189

Pension contributions are reported as expenditures in the governmental funds (Note 3 B2).

1,224,761

OPEB Contributions are reported as expenditures in governmental funds

701,178

Some items reported in the statement of activities do not require the use of or provide current financial resources and, therefore, are not reported as expenditures or revenues in the funds (Note 3 B3)

(1,334,371)

<b>Change in net position of governmental activities (Exhibit 2)</b>	<b><u>\$ 314,806,794</u></b>
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*The notes to the financial statements are an integral part of this statement.*

## **NOTES TO THE FINANCIAL STATEMENTS**

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## 1-SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### A. Reporting Entity

The Maricopa County Regional Area Road Fund (Fund) is a part of the Arizona Department of Transportation (the Department) and is not a legally separate entity. The Fund was established under Title 28, Chapter 17, Article 1 of the Arizona Revised Statutes. The Fund has no component units. The Director of the Fund serves as the Chief Administrative Officer and is directly responsible to the governor. The governor appoints a seven member Transportation Board (Transportation Board) of the State of Arizona Department of Transportation which has responsibility for establishing a complete system of state highway routes and approving all highway construction contracts.

The Fund is responsible for funding the construction and distribution of assets to governmental agencies by issuing revenue bonds and by the collection of an excise tax. The Fund and the Maricopa Association of Governments cooperate with various governmental entities within Maricopa County in the construction and improvement of roads.

The financial statements present only the funds comprising the Fund and are not intended to present fairly the financial position or results of operations of the Department. The accounting policies of the Fund conform to generally accepted accounting principles in the United States of America (GAAP) as applicable to governmental units.

### B. Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the activities of the reporting entity. Substantially all interfund activity and balances have been eliminated from the accompanying financial statements. Governmental activities normally are supported by federal reimbursement, taxes, and intergovernmental revenues.

The **Statement of Net Position** presents the reporting entity's non-fiduciary assets, deferred outflows of resources, deferred inflows of resources and liabilities, with the difference reported as net position. Net position is normally reported in three categories, with exceptions as note below:

1. Net investment in capital assets consists of capital assets, net of accumulated depreciation and is reduced by outstanding balances for bonds, notes, and other debt that are attributed to the acquisition, construction, or improvement of those assets. Because the fund does not report any capital assets, this component of Net Position is excluded from the Fund's government-wide Statement of Net Position.
2. Restricted net position results when constraints placed on asset use are either externally imposed by creditors, grantors, contributors, or imposed by law through constitutional provisions or other external restrictions. Negative restricted net position is not presented.



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3. Unrestricted net position consists of those assets which do not meet the definition of the two preceding categories. However, unrestricted net position are often designated to indicate that management does not consider them to be available for general operations. The unrestricted component may also have constraints on resources which are imposed by management, but can be removed or modified by management or the Transportation Board.

When both restricted and unrestricted resources are available for use, the Fund generally expends the restricted resources first, and then unrestricted resources, as they are needed to maintain appropriate cash balances and finance the construction program.

The **Statement of Activities** demonstrates the degree to which the direct expenses of a given function are offset by program revenues. *Direct expenses* are those that are clearly identified with a specific function. *Program revenues* include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other items not properly included in program revenues are reported instead as *general revenues*. Finally, the Statement of Activities format shows the extent to which *general revenues* support the net expense of all programs or functions.

#### **Fund Financial Statements**

Major individual governmental funds are reported as separate columns in the Fund financial statements.

#### **C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when the liability is incurred, regardless of the timing of related cash flows. Transportation excise taxes are recognized as revenues in the year they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Fund considers revenues to be available if they are collected within 60 days of the end of the fiscal year (e.g., federal revenue reimbursements and transportation excise taxes). Expenditures generally are recorded when a liability is incurred as under accrual accounting, except liabilities not expected to be liquidated with current available financial resources, as defined above. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due and payable.

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**Financial Statement Presentation**

The Fund reports the following major governmental funds:

1. The Special Revenue Fund receives a portion of the Maricopa County transportation excise tax monies collected by the Arizona Department of Revenue. These monies are expended for the construction of new freeways and other routes, improvements to existing freeways and other routes, and improvements to the arterial street system, which are included in the Maricopa County Regional Transportation Plan, after the monthly debt service requirements are fully satisfied.
2. The Debt Service Fund administers the payment of principal and interest on all bonds outstanding under the bond resolutions. Refunding bond activity, including bond proceeds and payments to refunded bond escrow agents is also reported in the Debt Service Fund.
3. The Capital Projects Fund is used to account for financial resources used for the acquisition or construction of major capital facilities in the governmental funds. Proceeds from the issuance of Transportation Excise Tax Revenue Bonds are reported in the Capital Projects Fund. All capital assets of the Fund are transferred to ADOT. The Capital Projects Fund is currently inactive, and, therefore, is not reported in fiscal year 2025. This fund is not presented when there are no unspent bond proceeds.

In the government-wide Statement of Activities, amounts reported as *program revenues* include:

1) charges for services, 2) operating grants and contributions, and 3) capital grants and contributions. Internally-dedicated resources are reported as *general revenues* rather than program revenues. Likewise, general revenues include all taxes, regardless of the fact that such taxes are dedicated to financing specific programs or functions.

The expenditures of the Fund are not governed by appropriations of the state legislature and therefore are not subject to the limitations of a legally adopted budget.

The Transportation Board annually approves the Five-Year Transportation Facilities Construction Program for the Special Revenue and Capital Projects Funds. This program lists all planned design, right of way and construction projects for the next five years and the related project budget. Debt service payments are made in accordance with the requirements under the relevant bond resolutions.

**D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position/Fund Balances**

**Deposits and Investments**

The Fund's cash includes bank accounts and deposits with the State Treasurer for pooled investments. All investments are carried in the name of the State of Arizona. State statutes require the State Treasurer to invest these pooled funds in collateralized time certificates of deposit, repurchase

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agreements, obligations of the U.S. Government, and other permitted investments. All investments are carried at fair value. These balances are not subject to Governmental Accounting Standards Board (GASB) Statement No. 3, *Deposits with Financial Institutions, Investments (including Repurchase Agreements), and Reverse Repurchase Agreements*, and GASB Statement No. 40, *Deposit and Investment Risk Disclosures - an amendment of GASB Statement No. 3*, classification because they are included in the state's investment pool.

The investment pool is not required to register (and is not registered) with the Securities and Exchange Commission under the 1940 Investment Advisors Act. The activity and performance of the pool is reviewed monthly by the State Board of Investment in accordance with ARS §35-311. The fair value of investments is measured on a monthly basis. Participant shares are purchased and sold based on the Net Asset Value (NAV) of the shares. The NAV is determined by dividing the fair value of the portfolio by the total shares outstanding. The State Treasurer does not contract with an outside insurer in order to guarantee the value of the portfolio or the price of shares redeemed. As of June 30, 2025, the State's investment pool 4 was not rated. The weighted average maturity at year-end for investment pool 4 was 0.55 years.

State statutes require the State Treasurer to maintain separate investment accounts for the portion of the Maricopa Regional Area Road Fund Bond Proceeds relating to the Transportation Excise Tax Revenue Bond issues. These funds may be invested by the State Treasurer in the state's investment pool.

The Fund's investments are included in the state investment pool and these investments are not shown in the Fund's name. From the perspective of the Fund, the pool functions as both a cash management pool and a demand deposit account. Therefore, the Fund presents its equity in the internal pool as required in GASB Statement No. 31, *Accounting and Financial Reporting for Certain Investments and for External Investment Pools*, and carries the investments at amortized cost, which approximates fair value. All cash in the Fund is restricted for payment of capital projects and for future debt service payments.

### **Deferred Outflows of Resources**

Deferred outflows of resources represent a consumption of net position or fund balance by the Fund that applies to a future period and so will not be recognized as an outflow of resources (expense) until then. Deferred outflows of resources increase net position or fund balance, similar to assets.

### **Receivables and Payables**

Outstanding balances between the Fund, the Department and Arizona governmental agencies are reported as receivables. The balance of Due from the U.S. Government is for reimbursable costs expended in the current year, for which the fund has not been reimbursed by year-end.

### **Net Position**

The difference between assets, deferred outflows of resources, liabilities, and deferred inflows of resources and is "Net Position" on the government-wide statements.

### **Restricted Net Position**

*Restricted net position* is presented when restricted assets exceed liabilities to which such liabilities

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relate. The debt service fund is used to report the resources set aside for payment of future debt service payments. Revenue bonds proceeds are deposited in the capital projects fund for the cost of design, right-of-way purchase, or construction of certain freeways and routes within Maricopa County, except for debt refundings, whose revenue bond proceeds are reported in the debt service fund to accomplish refinancing of other outstanding debt. Normally, proceeds from refunding debt are deposited directly to bond escrow agents's accounts, who pay bondholders according to bond paying agent or bond trustee agreements. See Note 4 for more detailed information regarding bonded debt.

### **Capital Assets**

When the Fund comes into possession of capital assets, the assets are distributed to the Arizona Department of Transportation, therefore, such assets are not reported in the Statement of Net Position of the Fund.

### **Long-term Obligations**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities. Bond premiums and discounts are deferred and amortized using the straight line method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed as incurred. Long-term obligations also include amounts that other governmental entities advanced to the Fund for highway road construction projects, as well as accrued relocation costs, and compensated absences.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as issuance costs, during the current period. The face amount of the debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures. Deferred gains or losses arising from debt refundings are reported as deferred outflows of resources (losses) or deferred inflows of resources (gains) and are amortized on a straight-line basis over the life of the new debt, or the life of the refunded debt, whichever is shorter. Advances from other governmental entities are recorded as debt issuance in other financing sources.

### **Deferred Inflows of Resources**

Deferred inflows of resources represent an acquisition of net position or fund balance by the Fund that applies to a future period and so will not be recognized as an inflow of resources (revenue) until then. Deferred inflows of resources decrease net position or fund balance, similar to liabilities.

### **Pensions - Retirement Benefits**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the pension plan's fiduciary net position, and additions to/deductions from the plan's fiduciary net position have been determined on the same basis as they are reported by the plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are recorded at fair value. The fund also records its proportionate share of

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the net OPEB liability, and related deferred outflows and inflows of resources.

### **Compensated Absences**

It is the Fund's policy to permit employees to accumulate earned but unused sick leave and vacation benefits. Effective in fiscal year 2025, the department implemented GASB 101 and accrues liability for sick leave more likely than not to be used.

Effective July 1, 1998, state employees are eligible to receive payment for an accumulated sick leave balance of 500 hours or more with a maximum of 1,500 hours upon retirement directly from state service. The benefit value is calculated by taking the state hourly rate of pay at the retirement date multiplied by the number of sick hours at the retirement date multiplied by the eligibility percentage. The eligibility percentage varies based upon the number of accumulated sick hours from 25 percent for 500 hours to a maximum of 50 percent for 1,500 hours. The maximum benefit value is \$30,000. The benefit is paid out in annual installments over three years. The Retiree Accumulated Sick Leave Fund is accounted for on the State's financial statements as an Internal Service Fund.

Employees are allowed to accumulate up to 240 hours of vacation leave (320 hours for uncovered employees) which is paid when vacation is taken or upon termination of employment at the individual's then-current rate of pay.

### **Fund Balances**

Fund balances for governmental funds may be reported in classifications that comprise a hierarchy based primarily on the extent to which the Fund is bound to honor constraints on the specific purposes for which amounts in those fund can be spent. Five classifications are available:

**Nonspendable fund balance** - describes that portion that cannot be spent because of its form (inventories, prepaid amounts, etc.) and are not expected to be converted to cash.

**Restricted fund balance** - describes that portion of fund balance that reflects resources that are subject to externally enforceable legal restrictions (voter initiatives, court orders, grantor restrictions, bond covenants, etc.)

**Committed fund balance** - describes that portion which can be used only for specific purposes pursuant to constraints imposed by a formal action of the Fund's highest level of decision-making authority. This formal action is the passage of law by the Legislature creating, modifying or rescinding fund balance commitments.

**Assigned fund balance** - describes that portion that reflects the Fund's intended use of resources for a specific purpose, but are neither restricted nor committed.

**Unassigned fund balance** - represents net resources in excess of what can properly be classified in one of the other categories.

The Fund's highest level of decision-making authority is the Arizona Transportation Board. The Fund is not subject to legislative appropriation.

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When an expenditure is incurred for purposes for which restricted, committed and unassigned fund balance is available, the Fund considers restricted, committed and unassigned amounts to have been spent in that order.

**E. Revenues and Expenditures/Expenses**

In the government-wide Statement of Activities, revenues and expenses are segregated by activity (governmental or business-type), then further by function (e.g., Administration, Highway, Highway Maintenance). Additionally, revenues are classified between program and general revenues. Program revenues include charges for services, operating grants and contributions, and capital grants and contributions. Internally dedicated resources are reported as general revenue rather than as program revenue. General revenue includes all taxes and income on investments.

In the governmental fund financial statements, revenues are reported by source. Expenditures are reported by function (e.g., Administration, Distributions to governmental agencies, Debt service).

The distributions to governmental agencies are shared tax revenues that are distributed based on statutory requirements. Debt service includes both interest and principal outlays related to bonds and loans/advances).

**Other Financing Sources (Uses)**

Other financing sources are additions to the governmental fund balances in the fund financial statements and include resources and financing provided by bond issuance and transfers from other funds. Other financing uses are reductions of governmental fund resources in fund financial statements normally resulting from transfers to other funds, discounts on bond issuances, and payments to bond escrow agents to accomplish debt refundings.

**F. Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make a number of estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities, deferred inflows of resources, and fund balance/net position, the disclosure of contingent assets and liabilities at the date of the financial statements, and reported amounts of revenues and expenses/expenditures during the reporting period. Actual results could differ from those estimates.

**2-STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY**

The expenses of the Fund are not governed by appropriations of the state legislature and therefore are not subject to the limitations of a legally adopted budget. However, expenditures for highway construction and related right-of-way expenditures are subject to approval by the Transportation Board through the 5-year Transportation Improvement Program.

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### 3-RECONCILIATION OF GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

#### A. Explanations of Reconciling Items of the Balance Sheet of Governmental Funds to the Statement of Net Position

The governmental funds Balance Sheet includes a reconciliation between total fund balances governmental funds and net position of governmental activities as reported on the government-wide Statement of Net Position. The following explanations are necessary to clarify these differences between the governmental fund Balance Sheet and the government-wide Statement of Net Position:

1. Long-term liabilities, including bonds payable, are not due and payable in the current period and are not reported in the current period on the fund statements. The detail for the difference is as follows:

Debt obligation	\$	—
Unamortized premium on debt		—
Accrued Relocation Cost		49,916,733
	\$	<u>49,916,733</u>

#### B. Explanations of Reconciling Items of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities

The governmental funds Statement of Revenues, Expenditures, and Changes in Fund Balances includes a reconciliation between net change in fund balances - total governmental funds and changes in net position of governmental activities as reported on the government-wide Statement of Activities. The following explanations are necessary to clarify these differences between the governmental fund Statement of Revenues, Expenditures, and Changes in Fund Balances and the government-wide Statement of Activities:

1. The issuance of long-term debt (e.g. bonds) provides current financial resources to governmental funds, while the repayment of principal of long-term debt consumes current financial resources of the governmental funds. Neither transaction, however, has any effect on the change in net position. Also, the Fund reports the effect of bond premiums and discounts when debt is first issued, whereas these amounts are amortized in the Statement of Activities. Deferred losses on debt refundings do not require the use of current financial resources, and, therefore, are not reported in the funds.

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The details of this difference are as follows:

Debt issued or incurred:

Net change in accrued relocation costs	\$ 1,415,027
	<u>\$ 1,415,027</u>

Principal repayments:

Transportation Excise Tax Revenue Bonds	\$ 137,135,000
Amortization of premium	3,134,072
Amortization of deferred losses on refunding	<u>(2,727,883)</u>
	<u>\$ 137,541,189</u>

2. Pension contributions are reported as expenditures in the funds in the fiscal year contributed. However, current year contributions are reported as deferred outflows of resources in the Statement of Net Position because the net pension liability is measured a year before the Fund's current fiscal year-end financial statements. Pension expense, adjusted for changes in deferred outflows and deferred inflows of resources, is reported in the Statement of Activities.

Pension contributions	\$ 437,382
Pension expense	<u>787,379</u>
	<u>\$ 1,224,761</u>

3. Some items reported in the Statement of Activities do not require the use of, or provide current financial resources and therefore, are not reported in the governmental funds. The details are as follows:

Net change in accrued relocation resources	<u>(1,334,371)</u>
	<u>\$ (1,334,371)</u>



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**4-NON-CURRENT LIABILITIES**

**A. Arizona Transportation Board Transportation Excise Tax Revenue Bonds, Direct Placements, and Accrued Relocation Costs**

The Maricopa County Regional Area Road Fund is used to record all payments of principal and interest for Transportation Excise Tax Revenue Bonds issued by the Transportation Board. These bonds are secured by a portion of the transportation excise taxes collected by the Arizona Department of Revenue on behalf of Maricopa County. The balance of Transportation Excise Tax Revenue Bonds issued in prior years and outstanding at the start of the fiscal year was \$137.1 million and that amount was paid in full by the end of fiscal year 2025.

All Transportation Excise Tax Revenue Bonds mature no later than July 1, 2025.

The Fund had originally pledged a portion of future transportation excise taxes necessary to repay future Transportation Excise Tax Revenue Bonds. The bonds are payable solely from transportation excise taxes and are payable through 2025. Principal and interest paid for the current year and total pledged revenues were \$143.4 million and \$512.0 million, respectively. The annual principal and interest payments on the bonds required 28.0% of the pledged revenues.

**B. Changes in non-current liabilities**

The activity for the fiscal year ended June 30, 2025 was as follows:

	Balance July 1, 2024	Additions	Retirements	Balance June 30, 2025	Due Within One Year
Transportation Excise Tax Revenue Bonds:					
2014 Series	\$ 63,675,000	\$ —	\$ (63,675,000)	\$ —	\$ —
2016 Series	15,660,000	—	(15,660,000)	—	—
2018 Series	43,130,000	—	(43,130,000)	—	—
2021 Series (Direct Borrowing)	14,670,000	—	(14,670,000)	—	—
Total revenue bonds	137,135,000	—	(137,135,000)	—	—
Unamortized premium on bonds	3,134,072	—	(3,134,072)	—	—
Accrued relocation costs	51,331,760	—	(1,415,027)	49,916,733	5,528,025
	<u>\$ 191,600,832</u>	<u>\$ —</u>	<u>\$(141,684,099)</u>	<u>\$ 49,916,733</u>	<u>\$ 5,528,025</u>

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**C. Refunded Bonds Deposited with Escrow Agents**

In the current and prior fiscal years, the Transportation Board refinanced various bond issues through refunding arrangements. Under the terms of the refunding bond issues, sufficient assets to pay all principal, redemption premium, if any, and interest on the refunded bond issues have been placed in irrevocable trust accounts at commercial banks and invested in U.S. Government securities which, together with interest earned thereon, will provide amounts sufficient for future payment of principal and interest of the issues refunded. The assets, liabilities, and financial transactions of these trust accounts and the liability for these legally defeased bonds are not reflected in the accompanying financial statements.

Bonds and notes issued by the Fund require compliance with a number of covenants. The Fund believes that it is in compliance with all such covenants. In addition, certain of the Fund's obligations are subject to Internal Revenue Service regulations pertaining to issuance of tax-exempt debt by governmental entities. The Fund does not have and has not accrued a liability under these regulations.

**5-DISTRIBUTIONS TO GOVERNMENTAL AGENCIES**

The distributions to the Department and other governmental agencies primarily represent the distributions when the Fund comes into possession of capital assets.

Distributions to the Department and other governments or agencies for the year ended June 30, 2025, were as follows:

	Fund-level	Government-wide
Capital Outlay	\$ 401,218,444	\$ 399,803,417
Noncapital, including asset preservation	26,352,116	26,352,116
Distributions to other State agencies	—	—
Distributions to Arizona counties and cities	59,957,528	59,957,528
Distributions to Regional Public Transit Authority	12,400,038	12,400,038
Totals	<u>\$ 499,928,126</u>	<u>\$ 498,513,099</u>

The difference between the fund-level and government-wide amounts reflects the *net accrual* of relocation costs. Amounts accrued at the government-wide level in prior fiscal years and reported in the current fiscal year at the fund-level are not reported in the Statement of Activities. See Note 3B1 and 3B3 for more information.

**6-TRANSPORTATION EXCISE TAX**

The Maricopa County Transportation Excise Tax, often referred to as the "1/2 cent sales tax," is a tax which may equal up to ten percent of the State transaction privilege tax rates. This transportation excise tax is levied upon business activities in Maricopa County, including retail sales, contracting, utilities, rental of real and personal property, restaurant and bar receipts, and other activities. Under Proposition 300 (passed by the voters in 1985 becoming effective on January 1, 1986), the Fund's share (66.7%) of transportation excise tax revenues are deposited in the Maricopa County Regional Area Road Fund (RARF) which is administered by the Arizona Department of Transportation. The revenues deposited into the RARF account are the principal sources of funding for the Regional Freeway System in Maricopa

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County and are dedicated by statute to the purchase of right-of-way, design, and construction of controlled access highways.

In November 2024, Maricopa County's voters approved Proposition 479, Maricopa County Transportation Excise Tax, which extends the "1/2 cent sales tax" for another 20 years through December 31, 2045. The sales tax extension will be used for construction of new freeways and other routes, improvements to existing freeways and other routes, improvements to the arterial street system, regional bus service, and high capacity transit services such as light rail. The collections of the Maricopa County Transportation Excise Tax will be distributed as follows: freeways and highways 40.5%, public transportation 37%, and arterial streets 22.5%.

## 7-COMMITMENTS

The Fund has outstanding commitments, primarily for construction contracts, of \$1.6 billion at June 30, 2025. The following table summarizes outstanding commitments as of June 30, 2025 (in whole dollars):

Construction	\$ 982,529,583
Design	97,187,135
ROW	485,201,361
Utilities	42,361,423
Other	20,379,767
Total	<u>\$ 1,627,659,269</u>

No construction in progress is recorded in the Fund. All capital assets are transferred to the ADOT's General Fund (State Highway Fund).

## 8-CONTINGENT LIABILITIES

### Risk Management Insurance Losses

The Department is exposed to various risks of loss related to torts; thefts of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Department is a participant in the state's self-insurance program and, in the opinion of the Department's management, any unfavorable outcomes from these claims and actions would be covered by the self-insurance program. Accordingly, the Department has no risk of loss beyond adjustments to future years' premium payments to the state's self-insurance program. All estimated losses for unsettled claims and actions of the state are determined on an actuarial basis and are included in the State of Arizona's Annual Comprehensive Financial Report.

### Claims

The Department has a variety of claims pending against it that arose during the normal course of its activities. Management of the Department believes, based on the advice of legal counsel, that losses, if any, resulting from settlement of these claims will not have a material effect on the financial position of the Department.

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## Grants

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the Department expects such amounts, if any, to be immaterial.

## 9-INTERFUND TRANSFERS

The Special Revenue Fund made transfers of \$140,416,521 to the Debt Service Fund to pay bond debt service.

## 10-ACCOUNTING PRONOUNCEMENTS AND PENSION BENEFITS

### A. New Accounting Pronouncements

For the year ended June 30, 2025, the Fund implemented the provisions of the following Governmental Accounting Standards Board (GASB) pronouncements:

- **GASB Statement No. 101, Compensated Absences**

The objective of this Statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. This Statement requires that liabilities for compensated absences be recognized for (1) leave that has not been used and (2) leave that has been used but not yet paid in cash or settled through noncash means. A liability should be recognized for leave that has not been used if (a) the leave is attributable to services already rendered, (b) the leave accumulates, and (c) the leave is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means.

The requirement is effective for fiscal years beginning after December 15, 2023, and all reporting periods thereafter.

- **GASB Statement No. 102 – Certain Risk Disclosures**

The objective of this Statement is to provide users of government financial statements with essential information about risks related to a government's vulnerabilities due to certain concentrations or constraints. This Statement requires a government to assess whether a concentration or constraint makes the primary government reporting unit or other reporting units that report a liability for revenue debt vulnerable to the risk of a substantial impact. Additionally, this Statement requires a government to assess whether an event or events associated with a concentration or constraint that could cause the substantial impact have occurred, have begun to occur, or are more likely

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than not to begin to occur within 12 months of the date the financial statements are issued.

The requirements is effective for fiscal years beginning after June 15, 2024 and all the reporting periods thereafter.

For fiscal year 2025, the implementation of the above GASB Statements and other authoritative guidance did not have a material effect on the department's financial statements.

**B. Pensions**

The Fund contributes to the Arizona State Retirement System plan described below. The plan is a component unit of the State of Arizona. At June 30, 2025, the Fund reported the following amounts related to the pension plan to which it contributes:

Net pension liability	\$	4,773,842
Deferred outflows of resources		437,382
Deferred inflows of resources		1,793,848
Pension expense		(787,379)

**Arizona State Retirement System**

**Plan Descriptions** – Employees of the Fund participate in the Arizona State Retirement System (ASRS). The ASRS administers a cost-sharing, multiple-employer defined benefit pension plan; a cost-sharing, multiple-employer defined benefit health insurance premium benefit (OPEB); and a cost-sharing, multiple-employer defined benefit long-term disability (OPEB). The Arizona State Retirement System Board governs the ASRS according to the provisions of A.R.S. Title 38, Chapter 5, Articles 2 and 2.1. The ASRS issues a publicly available financial report that includes its financial statements and required supplementary information. The report is available on its website at [www.azasrs.gov](http://www.azasrs.gov).

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**Benefits Provided** - The ASRS provides retirement, health insurance premium supplement, long-term disability, and survivor benefits. State statute establishes benefit terms. Retirement benefits are calculated on the basis of age, average monthly compensation, and service credit as follows:

	Retirement Initial Membership Date:	
	Before July 1, 2011	On or after July 1, 2011
Years of service	Sum of credited service years plus age equals 80	30 years age 55
plus age required	10 years of credited service, at age 62	25 years age 60
to receive benefit	Any years, age 65	10 years, age 62
		Any years, age 65
Early Retirement	5 years of service, at age 50*	5 years of service, at age 50*
Average monthly compensation is based on	Highest 36 consecutive months of last 120 months-termination pay excluded	Highest 60 consecutive months of last 120 months-termination pay excluded
Benefit percent multiplier	2.1% to 2.3%	2.1% to 2.3%
Benefit percent multiplier is based on years of service	0-19.99 years of service 2.10% 20-24.99 years 2.15% 25-29.99 years 2.20% 30 or more years 2.30%	0-19.99 years of service 2.10% 20-24.99 years 2.15% 25-29.99 years 2.20% 30 or more years 2.30%

\* Early retirement eligibility with actuarially reduced benefits.

Although an ASRS and Arizona Department of Administration (ADOA) OPEB liability and asset has been recorded at June 30, 2025, these plans have not been further disclosed due to the relative insignificance to the Fund's financial statements.

Retirement benefits for members who joined the ASRS prior to September 13, 2013, are subject to Permanent Benefit Increases (PBI) based on excess investment earnings, which are reserved for this purpose. Funds are reserved when total actuarial investment returns for each fiscal year are greater than 8%. If there are no excess investment earnings in the reserve, then no additional PBI is paid. As of June 30, 2023, there is a \$125.0 million balance in the reserve for future PBIs, however, this amount will not create PBIs in the current year per the above statute. Pursuant to A.R.S. § 38-767, retired members with at least 10 years of service who have been retired five or more years are eligible for an enhanced permanent benefit increase. For each complete five-year period the member has been retired, an incremental benefit is paid if monies to pay the benefit are available. This benefit is funded by an interest credit of 8% of the reserve for future PBIs.

Members with a membership date on or after September 13, 2013, are not eligible for PBIs. Survivor benefits are payable upon a member's death. For retired members, the retirement benefit option chosen determines the survival benefit. For all other members, the beneficiary is entitled to the member's account balance that includes the member's contributions and employer's contributions, plus interest earned.

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*Contributions* – In accordance with State statutes, annual actuarial valuations determine active member and employer contribution requirements. The combined active member and employer contribution rates are expected to finance the costs of benefits employees earn during the year, with an additional amount to finance any unfunded accrued liability. For the year ended June 30, 2025, active ASRS members were required by statute to contribute at the actuarially determined rate of 12.27% (12.12% for retirement and 0.15% for long-term disability) of the members' annual covered payroll, and the Fund was required by statute to contribute at the actuarially determined rate of 12.27% (12.05% for retirement, 0.07% for the health insurance premium benefit, and 0.15% for long-term disability) of the active members' annual covered payroll. In addition, the Fund was required by statute to contribute at the actuarially determined rate of 10.19% (10.14% for retirement and 0.05% for long-term disability) of annual covered payroll of retired members who worked for the Fund in positions that would typically be filled by an employee who contributes to the ASRS. The Fund's contributions to the pension plan for the year ended June 30, 2025, were \$437,382.

The Fund's total covered payroll for fiscal year 2025 was \$3,629,726. The System is funded through payroll deductions from employees' gross earnings and amounts contributed by the Fund. Retirement benefits, health care benefits, and long term disability benefits are obligations of the ASRS and not of the Fund. The Arizona Revised Statutes provide statutory authority for employee and employer contributions. The contribution requirement for fiscal year 2025 was \$437,382 each by both the employees and the Fund.

**Net Pension Liability and Presentation of Deferred Outflows and Deferred Inflows of Resources**

Deferred outflows and inflows of resources are reported in the basic statements of net position in a separate section following assets and liabilities, respectively.

The Fund recognizes the consumption of net position that is applicable to a future reporting period as deferred outflows of resources. A portion of the deferred outflows of resources relates to the Fund's pension plan.

The Fund recognizes the acquisition of net position that is applicable to a future reporting period as deferred inflows of resources. The deferred inflows of resources at the government-wide level relate to the Fund's pension plan.

Current year contributions to the ASRS are reported as deferred outflows of resources in the Statement of Net Position.

*Net Pension Liability* – At June 30, 2025, the Fund reported a pension liability of \$4,773,842. The net pension liability was measured as of June 30, 2024. The total pension liability used to calculate the net pension liability was determined using update procedures to roll forward the total pension liability from an actuarial valuation as of June 30, 2023, to the measurement date of June 30, 2024 using generally accepted actuarial procedures.

The Fund's reported liability at June 30, 2025, decreased by \$2,323,694 from the prior year liability of \$7,097,536 because of changes in the ASRS' net pension liability and the Fund's proportionate share of

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that liability. The ASRS' publicly available financial report provides details on the change in the net pension liability.

The Fund's proportion of the net pension liability was based on the Fund's actual contributions to the plan relative to the total of all participating employers' contributions for the year ended June 30, 2024. The Fund's proportional measured as of June 30, 2024, was 0.0260%, which was a decrease from its proportional measure as of June 30, 2023 of 0.0059%.

The actuarial assumptions presented herein pertain to assumptions utilized for financial reporting requirements and differ from the assumptions utilized for funding purposes. The principal differences between the actuarial assumptions for financial reporting purposes and those utilized for funding purposes are the amortization methodology and valuation of assets. The actuarial assumptions were selected on the basis of an experience study which was performed for the five-year period ending June 30, 2020. The ASRS Board adopted the experience study which recommended changes, and those changes were effective as of the June 30, 2021 actuarial valuation. An experience study adopted in July of 2021 was utilized in the roll forward of the actuarial valuation.

*Pension Expense and Deferred Outflows/Inflows of Resources* – For the year ended June 30, 2025, the Fund recognized pension expense of \$(787,379). At June 30, 2025, the Fund reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 266,461	\$ —
Change in Assumptions	—	—
Net difference between projected and actual earnings on plan investments	—	375,514
Change in proportion and differences between ADOT contributions and proportionate share of contributions	(266,461)	1,418,334
Fund contributions subsequent to the measurement date	437,382	—
	<u>\$ 437,382</u>	<u>\$ 1,793,848</u>

The \$437,382 reported as deferred outflows of resources related to pensions resulting from the Fund contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2026.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:



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Year ending June 30	Pension Expense
2026	\$ (1,295,136)
2027	(582,510)
2028	83,798
2029	—

**Actuarial Assumptions** - The significant actuarial assumptions used to measure the total pension and OPEB liability are as follows:

Actuarial valuation date	6/30/2023
Actuarial roll forward date	6/30/2024
Actuarial cost method	Entry age normal
Asset valuation	Fair value
Discount Rate	7.0%
Projected salary increases	2.9 - 8.4% for Pensions / not applicable for OPEB
Inflation	2.3%
Permanent benefit increase	Included for pensions / Not applicable for OPEB
Mortality rates	2017 SRA Scale U-MP

Actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the 5-year period ended June 30, 2020.

The long-term expected rate of return on ASRS plan investments was determined to be 7.0 percent using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Asset Allocation	Long-Term Expected Geometric Real Rate of Return
Equity	44%	4.48%
Credit	23%	4.40%
Interest Rate Sensitive Bonds	6%	(0.45)%
Private Equity	10%	6.11%
Real estate	17%	6.05%
Total	100%	20.59%

**Discount Rate** – As of June 30, 2024, the discount rate used to measure the ASRS total pension liability was 7.0%. The projection of cash flows used to determine the discount rate assumed that contributions from participating employers will be made based on the actuarially determined rates based on the ASRS Board’s funding policy, which establishes the contractually required rate under Arizona statutes. Based

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on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity of the Fund's Proportionate Share of the ASRS Net Pension Liability to Changes in the Discount Rate** – The following table presents the Fund's proportionate share of the net pension liability calculated using the discount rate of 7.0%, as well as what the Fund's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.0%) or 1 percentage point higher (8.0%) than the current rate.

	1% Decrease	Current Discount Rate	1% Increase
	6.0%	7.0%	8.0%
RARF's proportionate share of the net pension liability	\$7,309,707	\$4,773,842	\$2,660,462

**Pension Plan Fiduciary Net Position** – Detailed information about the pension plan's fiduciary net position is available in the separately issued ASRS financial report. The most recent report may be obtained by writing the Arizona State Retirement System, 3300 North Central Avenue, P.O. Box 33910, Phoenix, AZ 85067-3910, by calling (602) 240-2000 or (800) 621-3778 or visiting the website: [www.azasrs.gov/content/annual-reports](http://www.azasrs.gov/content/annual-reports)

## **REQUIRED SUPPLEMENTARY INFORMATION**

## **Note to Required Supplementary Information**

### **1. Budgets and Budgetary Accounting**

An annual budget for the operating expenditures of the General Fund (State Highway Fund) is submitted to the governor in accordance with state law. The budget is legally enacted as appropriations after approval by the state legislature and signature of the governor. The legal level of control for operating expenditures is set at the agency level and expenditure budgets are appropriated using a lump-sum by agency format. Revenue budgets are developed internally by the Department and are not part of the appropriation process.

Amendments to the approved appropriations require legislative approval. However, since the Department's appropriation is a lump sum appropriation by agency, the allocation of funds between personal services, employee-related expenditures, and other operating expenditures is an internal decision. Accordingly, transfers between line items such as personal services and other operating expenditures within a particular program may be made by the program manager. Expenditures may not exceed appropriations. All transfers of funds are reported to the Department's Office of Strategic Planning and Budgeting for monitoring purposes.

Budgets are prepared on the cash basis except that liabilities incurred before the end of the fiscal year and paid within the first month of the subsequent fiscal year are charged against the prior fiscal year's budget. The Department's appropriations lapse at fiscal year-end unless exempted by the legislature.

For financial reporting purposes, the accompanying financial statements present the legally adopted budget for the operations of the General Fund (State Highway Fund) that is subject to legislative appropriation. The Maricopa County Regional Area Road Fund does not have an adopted budget for the operations and is not subject to legislative appropriation.

The Department monitors expenditures through an internal budgetary process and the Five-Year Transportation Facilities Construction Program approved by the Transportation Board.

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Schedule of Fund's Proportionate Share of the Net Pension Liability  
For the Last Ten Fiscal Years <sup>(1)</sup>

	Fiscal Year (Measurement Date)									
	2025 (2024)	2024 (2023)	2023 (2022)	2022 (2021)	2021 (2020)	2020 (2019)	2019 (2018)	2018 (2017)	2017 (2016)	2016 (2015)
Fund's proportion of the net pension liability	0.0260 %	0.0319 %	0.0469 %	0.0527 %	0.0546 %	0.0360 %	0.0375 %	0.0404 %	0.0523 %	0.0189 %
Fund's proportionate share of the net pension liability	\$4,773,842	\$7,097,536	\$8,007,506	\$6,719,457	\$7,369,388	\$5,242,569	\$5,227,814	\$ 6,542,922	\$8,462,851	\$2,936,413
Fund's covered payroll	\$4,126,135	\$5,625,025	\$5,741,449	\$5,868,026	\$4,559,258	\$3,795,349	\$3,724,055	\$ 3,936,954	\$4,901,518	\$1,737,713
Fund's proportionate share of the net pension liability as a percentage of its covered payroll	115.70 %	126.18 %	139.47 %	114.51 %	161.64 %	138.13 %	140.38 %	166.19 %	172.66 %	168.98 %
Plan fiduciary net position as a percentage of the total pension liability	76.93 %	75.47 %	74.26 %	78.58 %	69.33 %	73.24 %	73.40 %	69.92 %	67.06 %	68.35 %

- This information was not reported for OPEB in prior years

Arizona Department of Transportation  
Maricopa County Regional Area Road Fund  
Required Supplementary Information  
Fiscal Year Ended June 30, 2025

Schedule of Fund's Pension Contributions  
For the Last Ten Fiscal Years <sup>(1)</sup>

	Fiscal Year									
	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
Statutorily required contribution	\$ 437,382	\$ 496,374	\$670,503	\$ 689,548	\$ 683,625	\$ 522,035	\$ 424,320	\$ 405,922	\$ 424,404	\$ 531,815
Fund's contributions in relation to the statutorily required contribution	437,382	496,374	670,503	689,548	683,625	522,035	424,320	405,922	424,404	531,815
Fund's covered payroll	3,629,726	4,126,135	5,625,025	5,741,449	5,868,026	4,559,258	3,795,349	3,724,055	3,936,954	4,901,518
Fund's contributions as a percentage of covered payroll	12.05 %	12.03 %	11.92 %	12.01 %	11.65 %	11.45 %	11.18 %	10.90 %	10.78 %	10.85 %

- This information was not reported for OPEB in prior years

**Report on Internal Control  
Over Financial Reporting and on Compliance  
and Other Matters Based on an Audit of  
Financial Statements Performed in Accordance  
With *Government Auditing Standards***

Independent Auditors' Report

To the Director of  
Arizona Department of Transportation

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*), the financial statements of the governmental activities, and each major fund of Maricopa County Regional Area Road Fund, a special revenue fund of the Arizona Department of Transportation (the Fund), as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Fund's financial statements, and have issued our report thereon dated November 25, 2025.

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Fund's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Fund's internal control. Accordingly, we do not express an opinion on the effectiveness of the Fund's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

## **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Fund's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "Baker Tilly US, LLP". The signature is written in a cursive, flowing style.

Tempe, Arizona  
November 25, 2025